# TRADE DEFENSE INSTRUMENTS

**BRAZIL** 

2023

Decision-making
Process



### **MDIC**

Ministry of Development, Industry, Trade and Services

# **Decision** Making Process



#### SCPR

Secretariat of Competitiveness and **Regulatory Policy** 



#### SEMPE

Secretariat of Micro and Small Companies and Entrepreneurship



#### SECEX

Secretariat of Foreign Trade



### DECOM

Department of Trade Remedies



#### SEV

Secretariat for Green Economy, Decarbonization and Bioindustry



Secretariat of Industrial Development, Innovation, **Trade and Services** 

DECOM is the authority responsible for conducting trade remedy investigations and public interest assessment.

In trade remedy investigations, DECOM determines (i) dumping/subsidies; (ii) injury; and (iii) causal link.

In public interest assessment, DECOM analyses factors such as alternative supply sources, barriers on trade, shortage risk, product substitutability; impacts on supply and consumption chain, impacts on well-being etc.

# **Decision** Making Process

### **CAMEX**

**Chamber of Foreign Trade** 

**PRESIDENCY** 

Presidency of the Republic Civil House MF

Ministry of Finance

Ministry of Planning and Budget

**MPO** 

Ministry of Defence

MD

### MRE

Ministry of Foreign Affairs

- DECOM's conclusions and proposals are forwarded to the Chamber of Foreign Trade (CAMEX), which is composed of 10 ministries.
- CAMEX is responsible for applying trade remedy measures.
- The Chamber also has the power to intervene or not in trade remedy measures (not to apply/suspend/modify) on grounds of public interest.

### **MDIC**

Ministry of Development, Industry, Trade and Services **MAPA** 

Ministry of Agriculture and Livestock MGI

Ministry of Management and Innovation in Public Services **MME** 

Ministry of Mines and Energy **MDA** 

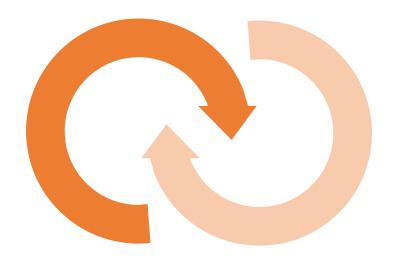
Ministry of Agricultural Development and Family Farming

# **Decision** Making Process

### TRADE REMEDIES

Dumping/subsidies, injury and causal link: DECOM's exclusive competence.

CAMEX cannot analyze or decide differently from DECOM.



### **PUBLIC INTEREST**

Technical recommendation by DECOM.

Political assessment by CAMEX.

CAMEX has the final say on public interest.

# Public Interest Regulation in Brazil

2019/2020

- Analyses realized by trade remedies investigating authority
- Public Interest analyses in parallel to trade remedies investigations
- Very complex analyses focused specially on the economic impacts of trade remedies measures
- PIA take 12-18 months
- Competition Brazilian Authority Participation
- Public Interest Analyses mandatory in all trade remedies investigations

# Diagnosis

## **Before 2019**

- Stronger trade remedies system
- Lower burden on interested parties
- Lack of metrics or generic ones for PIA
- Opposing views (MDIC x MF)

## VS

## **After 2019**

- Clearer metrics for PIA
- Centralized analysis (TR and PI)
- Analysis too complex
- Higher burden on interested parties (simultaneous processes)
- Weaker trade remedies system

# Working on New Public Interest Regulations

## Simplification

Start after the AD/CVD measure is imposed/reviewed

Not mandatory

## **Objectivity**

Process procedures designed to last for a short period of time.

## Strengthening

nature of the public interest analysis

02

Market *distortion* 

# Multilateral provisions - *hypotheses*





## WTO accession protocols

The accession protocols of China and Vietnam to the WTO allow the calculation of normal value based on prices and costs not obtained from their respective domestic markets if it can be demonstrated that market economy conditions do not prevail in the industry producing the like product.

In subsidy investigations, benchmarks from outside these countries can be used to calculate the benefit.

## **PMS**

If there is a particular market situation impairing a proper comparison between the normal value and the export price, alternative methodologies can be used to calculate normal value (ADA, article 2.2).

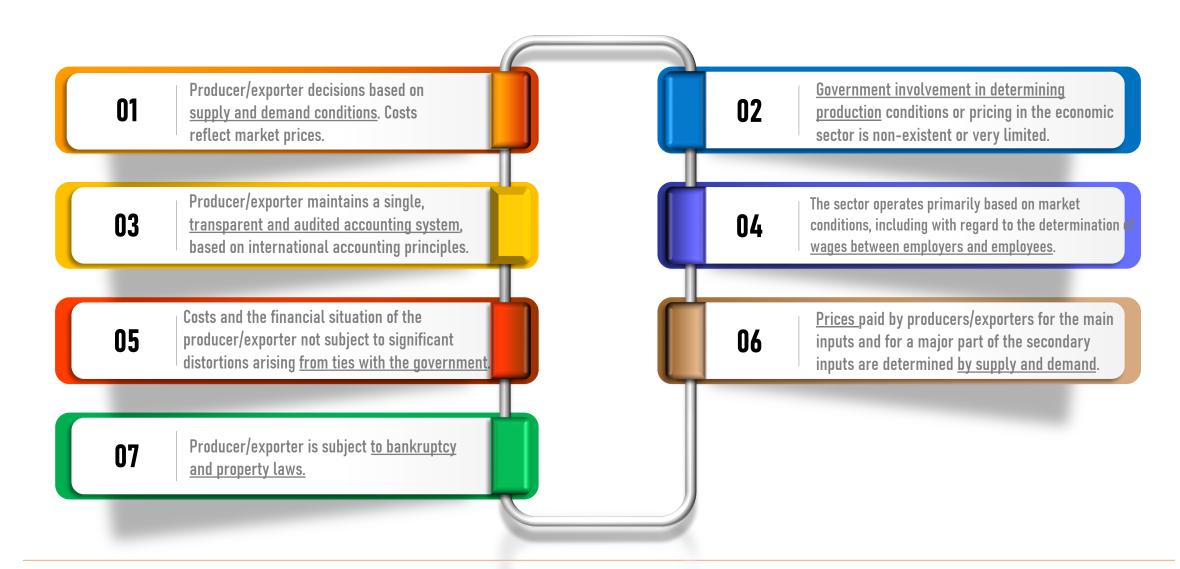
No similar provision in the ASCM.

# Multilateral Provisions – *accession protocols*

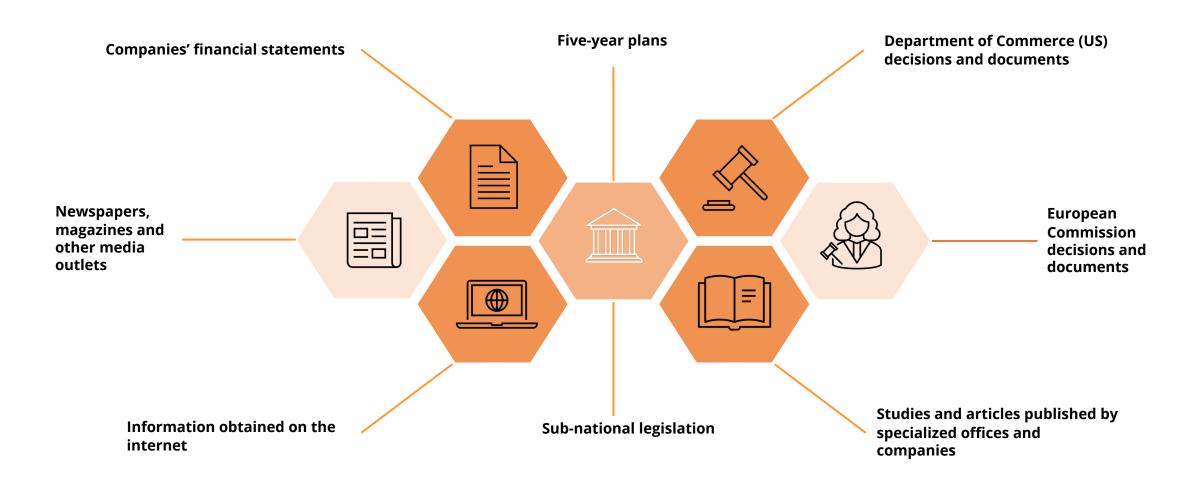


- Currently, Brazil does not adopt juris et de jure presumption of market distortion for any country.
- However, for countries whose WTO
   accession protocol provided for different
   treatment, the domestic industry can prove
   the existence of market distortions in the
   specific industrial sector producing the
   PUI/like product.
- In this case, Brazil can use alternative methodologies to calculate the normal value or the subsidy benefit.

## Domestic provisions – *There is no market distortion when*



# Experience – *Distortion evidences*



# *Distorted sectors* – previous decisions

## **Citric Acid**



# **Distorted sectors** - previous decisions

## **Steel Sector**

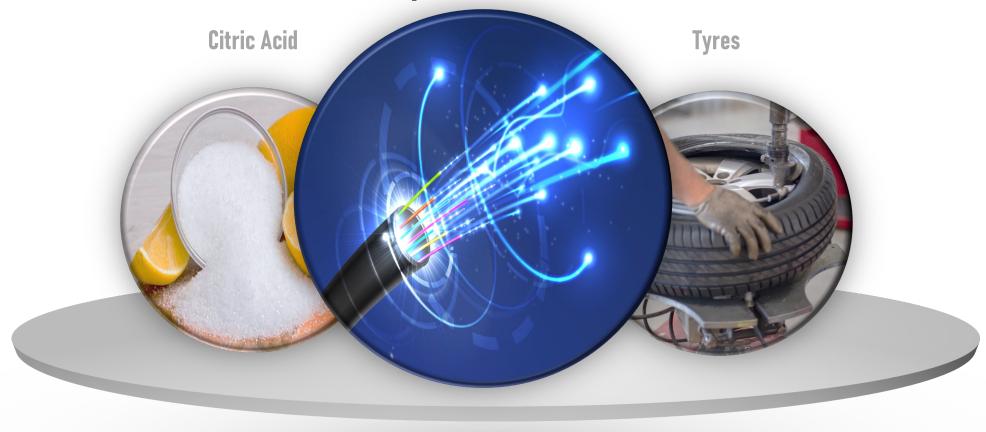


# **Distorted sectors** - previous decisions



# **Distorted sectors** - previous decisions

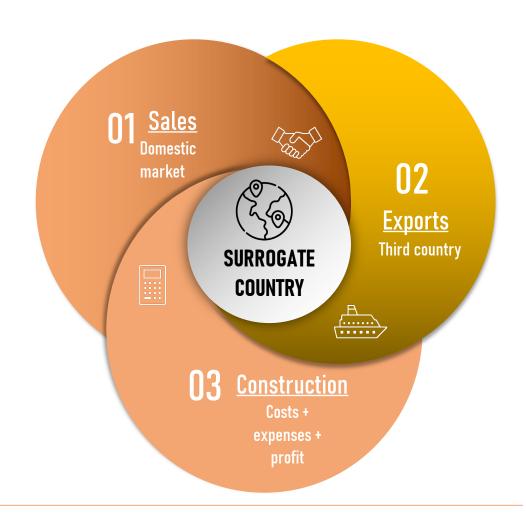
**Optical Cables** 



# Domestic provisions - *NME treatment*

If the domestic industry can prove that market economy conditions do not prevail in the specific industrial sector producing the PUI/like product, normal value can be calculated according to one of the following methodologies:

- I. the sale price of the like product in the surrogate country;
- II. the constructed value of the like product in surrogate country;
- III. the export price of the like product from the surrogate country to other countries, except Brazil; or
- IV. where none of the cases above is feasible and provided it is duly justified, any other reasonably determined price, including the price paid or to be paid for the like product in the Brazilian domestic market, properly adjusted, if necessary, to include a reasonable profit margin.



# Domestic provisions - *surrogate country*



### **Exports**

Volume of exports to Brazil and to main consumer markets



### Sales

Sales in the domestic market of the surrogate country



### **Similarity**

Between the PUI and the like product sold by the surrogate country



### **Data**

Availability and breakdown of the statistics necessary for the investigation



### **Adequacy**

Of the information presented in relation to the characteristics of the investigation

## Particular market situation



### **Lack of Experience**

Brazil has not used PMS in a lot of cases.



### **Observation**

Brazil has been closely observing how other members have been using this possibility.



### **New World Scenario**

Considering new ways of market distortions that have been emerging, PMS has been seen as an option to deal with it.



## **Alleged PMS**

Several situations have been treated as PMS: wars, crossed subsidies, export restrictions, Government influence

# THANK YOU!

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